Russian Offensive Campaign Assessment

Frederick W. Kagan, Kateryna Stepanenko, and Karolina Hird April 16, 5:00 pm ET

Ukraine's sinking of the *Moskva* was a significant event that has likely triggered intensified Russian air and missile attacks in retaliation, but the decisive operations of this phase of the war will still be conducted on the ground in eastern Ukraine. The commitment of the Black Sea Fleet's naval infantry to the fight around Mariupol some weeks ago meant that Russian naval operations would play a supporting role in the conflict. Increased Russian air and missile attacks are also unlikely to have a decisive impact on the outcome of the war, since there is no reason to assess that Russia has been holding enough air and missile capability in reserve to tip the balance if it is now committed. This report, and likely future reports as well, will thus remain focused on the ground operations, especially those in eastern Ukraine.

Russian forces continued to amass troops around Izyum in preparation for continuing offensive operations in eastern Ukraine. The Russians continued small-scale attacks in the vicinities of Izyum, Popasna, and the area around Rubizhne and Severodonetsk—sometimes with artillery, sometimes with mechanized forces. These attacks have not made significant gains so far. It is unclear if they are part of a rolling offensive operation into which Russian reinforcements will be fed as they become available or if they are setting conditions for a larger-scale, better-coordinated offensive that will start soon.

The specific terrain on which battles in eastern Ukraine will be fought may constrain the Russians' ability to take advantage of the number of forces they are amassing for the attack. Eastern Ukraine is famous for being superb terrain for large-scale mechanized maneuver because of the World War II campaigns of the Wehrmacht and the Red Army. It is far from clear, however, that Russian forces will find it much more conducive to rapid decisive mechanized operations than other parts of the theater. The Russians have struggled repeatedly to seize built-up areas rapidly or even to reduce them once encircled. They will have to seize several significant population centers to achieve their apparent objectives in Donetsk and Luhansk oblasts, however, including Severodonetsk, Rubizhne, Lysychansk, Slovyansk, and Kramatorsk, as well as several smaller towns. The difficulties they have encountered taking Rubizhne do not bode well for their rapid success against other built-up areas. The ground itself is also challenging as it is crisscrossed by many small water features and, at the moment, still very muddy. The reinforcements the Russians are bringing into this part of the theater will help, of course, but large numbers of much fresher Russian troops struggled to take relatively small population centers north, west, and northeast of Kyiv even before getting into the Kyiv suburbs proper. The Russians must take the major population centers in Donetsk and Luhansk, however, if they are to achieve the operation's stated goals.

Russian forces will likely continue operating along three primary axes of advance in Donbas: from Izyum south via Slovyansk toward Russian-controlled Donetsk Oblast near Debaltseve; from Rubizhne and Severodonetsk southwest toward the Izyum-Debaltseve highway; and from Popasna west toward that highway. They may open an additional axis of advance from near Donetsk City to the north toward Kramatorsk as well, according to the Ukrainian General Staff.¹ The Russian main effort currently appears to be from Izyum southeast along the highway to Slovyansk. The drive west from Popasna is presumably meant to reach the Izyum-Debaltseve highway, possibly setting conditions to encircle or drive off Ukrainian forces defending against a Russian advance from the Debaltseve area to the northwest. The purpose of the direct assaults on Severodonetsk and Rubizhne is less clear. The Russians may be trying to seize those cities as part of the objective to seize Donetsk and Luhansk Oblasts, rather than waiting

until they have been encircled and trying to reduce them at that point. They may alternatively be seeking to fix Ukrainian forces in that northeastern sector of the salient the Russians intend to encircle. The general pattern of operations and apparent movements of Russian reinforcements suggest that the drive from Izyum to the southwest will be the main effort in this part of the theater but that the Russians will continue to attack on multiple axes that are not immediately mutually supporting.

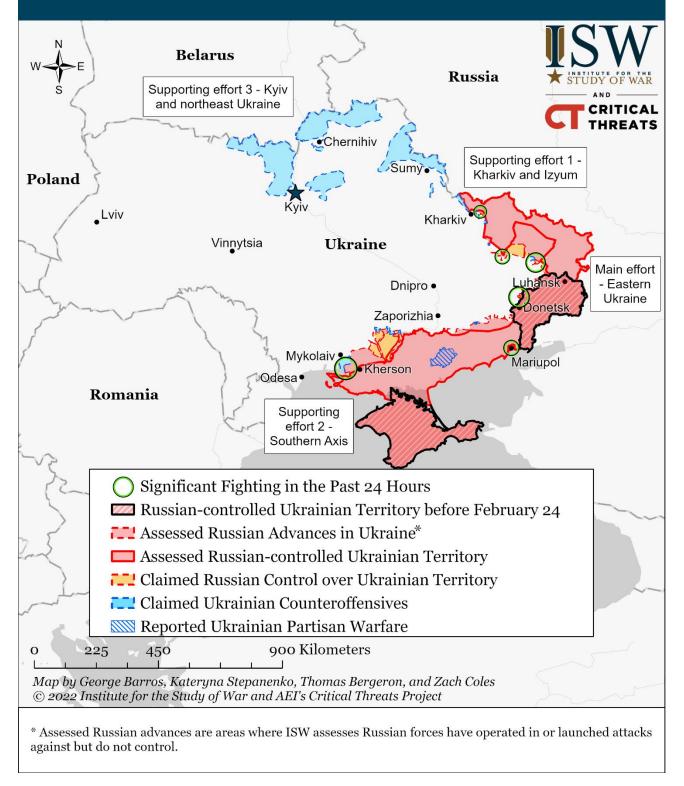
Ukrainian officials report that Russia has concentrated as many as 22 battalion tactical groups (BTGs) in the vicinity of Izyum, but the Russians will struggle to take advantage of that force concentration if they cannot open up parallel axes of advance—something they have notably struggled to do in other parts of the theater. Russian forces are apparently attempting to drive southwest from Izyum toward Barvinkove, which could allow them to open up an axis of advance in addition to the main Izyum-Slovyansk highway. But Barvinkove is a large enough settlement to delay the Russian advance if Ukrainian forces hold it, and the route from Izyum to Barvinkove is not really parallel to the Izyum-Slovyansk highway—Barvinkove is roughly 50 kilometers west of Slovyansk. Taking Barvinkove does not cut the only Ukrainian ground line of communication (GLOC) to Slovyansk, moreover, as another main GLOC to Slovyansk from the west runs through Kramatorsk, about 45 kilometers southeast of Barvinkove.

The individual Russian offensives in the east are thus unlikely to proceed dramatically more successfully than similar operations around Kyiv unless the Russians change their operational patterns significantly. The Russians could overwhelm the Ukrainian defenders by the sheer number of different axes of advance forcing the Ukrainians to spread themselves too thinly. But the Ukrainians' demonstrated will and ability to hold much larger Russian forces at bay in built-up areas for a considerable time suggests that many if not most or even all of these Russian drives will stall. This discussion does not take account of the quality and physical and psychological state of the Russian forces, which we have considered in detail in previous reports, and which makes a sudden dramatic Russian offensive success even less likely.

Key Takeaways

- The Russians and their proxies appear to be preparing to declare victory in the Battle of Mariupol, as Donetsk People's Republic (DNR) head Denis Pushilin opened a United Russia party office in the city.
- Russian reinforcements drawn from troops that had fought around Kyiv have appeared in eastern Ukraine. Those reinforcements have not received sufficient time to recover physically or mentally from their losses and defeat around Kyiv and are unlikely to generate combat power proportionate to their numbers.
- Ukrainian officials claim that the Russians canceled the deployment to Syria of one of the last combat units that had not previously seen combat in Ukraine and sent that unit toward Donbas.

Assessed Control of Terrain in Ukraine and Main Russian Maneuver Axes as of April 16, 2022, 3:00 PM ET



We do not report in detail on Russian war crimes because those activities are well-covered in Western media and do not directly affect the military operations we are assessing and forecasting. We will continue to evaluate and report on the effects of these criminal activities on the Ukrainian military and population and specifically on combat in Ukrainian urban areas. We utterly condemn these Russian violations of the laws of armed conflict, Geneva Conventions, and humanity even though we do not describe them in these reports.

ISW has updated its assessment of the four primary efforts Russian forces are engaged in at this time:

- Main effort—Eastern Ukraine (comprised of two subordinate supporting efforts);
- Supporting effort 1—Kharkiv and Izyum;
- Supporting effort 2—Southern axis;
- Supporting effort 3—Sumy and northeastern Ukraine.

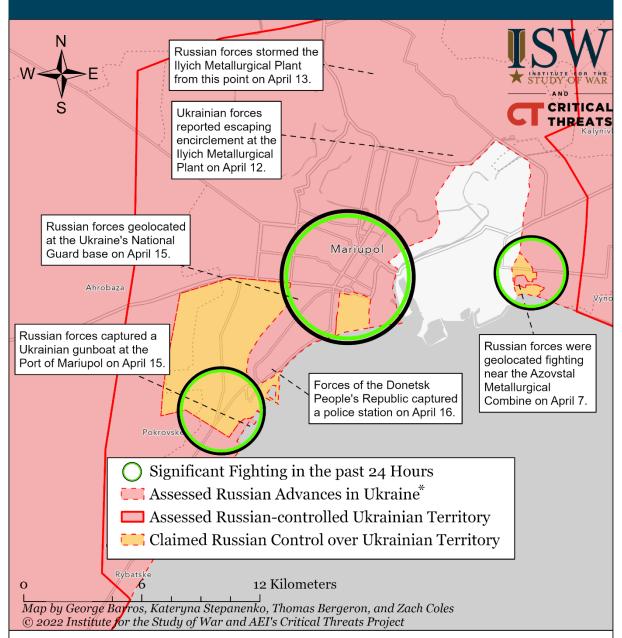
Main effort-Eastern Ukraine

Subordinate main effort—Mariupol (Russian objective: Capture Mariupol and reduce the Ukrainian defenders)

Russian forces continued their slow advance through Mariupol on April 16. Elements of Donetsk People's Republic (DNR) forces arrived at the central Mariupol beach from the north.² Fighting continued in central Mariupol itself.³ Russian forces entered the base of the Ukrainian National Guard's 12th Operations Brigade and DNR forces seized a police station in central Mariupol relatively close to the beach.⁴ Ukrainian forces continued to defend in pockets but especially in the Azovstal plant, which Russian and proxy forces continued attacking heavily.⁵ The Russians' use of Tu-22M Backfire bombers to attack to Azovstal plant may suggest that they intend to end the battle soon by devastating the remaining defenders with firepower.⁶

Ukrainian advisor to the mayor of Mariupol Petro Andryushenko claimed that DNR head Denis Pushilin opened an office of the United Russia party in Mariupol on April 15.7 This action likely indicates that the DNR is preparing to begin governing Mariupol (or what remains of it) soon. Andryushenko further claimed that Russian "filtration" measures are reaching a crescendo in Mariupol and that the Russians have announced a complete lockdown of the city on Monday, April 18, to allow them to complete the "filtration" process.⁸ The Battle of Mariupol and the fight in Donbas generally have cost the Russians and proxies dearly, however. Social media confirmed that the funeral of the deputy commander of the Russian 8th Combined Arms Army, Major General Vladimir Petrovich Frolov, was held on April 16.9

Assessed Control of Terrain Around Mariupol as of April 16, 2022, 3:00 ET



Russian forces continue their grinding advance into Mariupol, which they have encircled and are bombarding. Fighting is proceeding block-by-block and slowly. Russian forces began penetrating Mariupol's city center on March 24. Ukraine's 36th Marine Brigade reported escaping encirclement at the Ilyich Metallurgical Plant and reuniting with the Ukrainian Azov Regiment on April 12, prompting Russian reports of mass Ukrainian surrender. Russian forces advanced toward the Port of Mariupol from southern and northern directions on April 15 and April 16, likely to encircle the remaining Ukrainian forces. Russian forces also attacked Ukrainian positions at the Azovstal Metallurgical Combine from the northeast.

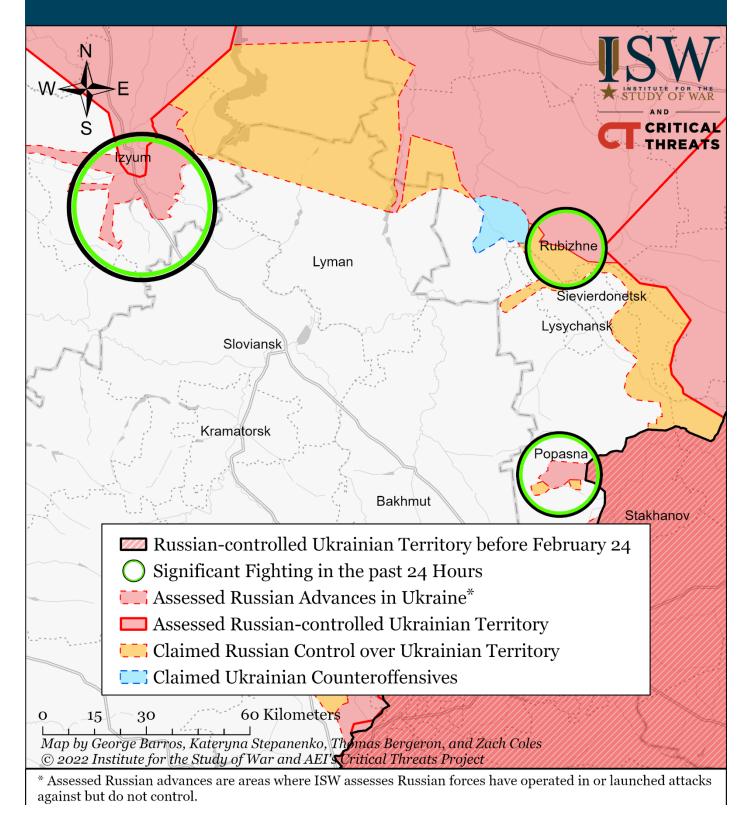
^{*} Assessed Russian advances are areas where ISW assesses Russian forces have operated in or launched attacks against but do not control.

Subordinate main effort—Donetsk and Luhansk Oblasts (Russian objective: Capture the entirety of Donetsk and Luhansk Oblasts, the claimed territory of Russia's proxies in Donbas)

Russian troops continued shelling Severodonetsk, Rubizhne, and Popasna, and Russian troops made small tactical attacks around Popasna on April 15.¹⁰ The shelling has destroyed much of the cities' infrastructure.¹¹ Russian forces made no significant territorial gains in these areas in the past 24 hours, however.

The Ukrainian General Staff reported artillery strikes in and around Avdiivka on April 16, possibly in preparation for an offensive operation in that area. ¹² Avdiivka is just north of Donetsk City on the N20 highway toward Kramatorsk, which lies about 70 kilometers to the northwest. A Russian advance along this axis could complement the drive from Izyum to the southeast via Slovyansk toward Debaltseve.

Assessed Control of Terrain Around Luhansk as of April 16, 2022, 3:00 ET



<u>Supporting Effort #1—Kharkiv and Izyum:</u> (Russian objective: Advance southeast to support Russian operations in Luhansk Oblast, and fix Ukrainian forces around Kharkiv in place)

Russian forces continued their build-up in and around Izyum over the last 24 hours, including deploying elements of units that had fought around Kyiv into the area. The Ukrainian General Staff reported that elements of the 6th and 20th Combined Arms Armies as well as of the 1st Guards Tank Army that had been operating in the Kharkiv and eastern Ukraine area for some time were being reinforced by elements of the 35th and 36th Combined Arms Armies and the 106th Airborne Division, all of which fought and suffered heavy losses around Kyiv.¹³ The General Staff claimed that elements of the 68th Army Corps of the Eastern Military District were also operating in eastern Ukraine. The forces of the 68th Corps likely came from the 39th Separate Motorized Rifle brigade, based on Sakhalin Island.¹⁴ Those troops likely have not previously participated in the fighting in Ukraine, as the Ukrainian General Staff claimed that their scheduled rotation into Syria was canceled to facilitate their entry into the war.¹⁵ The Ukrainian General Staff claims that Russian forces have amassed as many as 22 BTGs around Izyum for operations toward Slovyansk and Barvinkove.¹⁶

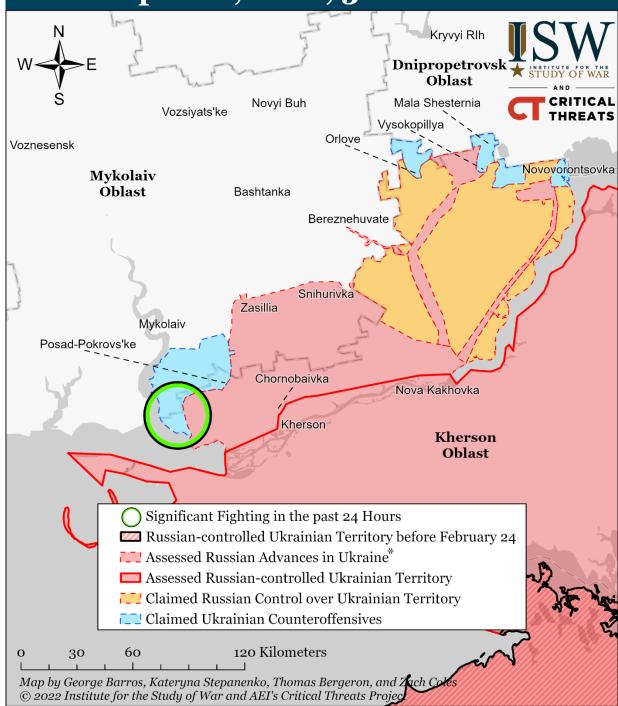
Actual combat activity on the Izyum axis was limited, however, with the Ukrainian General Staff reporting one significant attempt to drive on the village of Dovgenske, roughly 20 kilometers south of Izyum on the Slovyansk highway, that the Ukrainians claim to have repulsed.¹⁷

Russian forces around Kharkiv City generally held their positions, although the commander of Ukraine's Joint Operational Headquarters claimed on April 16 that Ukrainian forces regained some territory around the city.¹⁸

<u>Supporting Effort #2—Southern axis: (Objective: Defend Kherson against Ukrainian counterattacks)</u>

There has been no significant change around Kherson in the past 24 hours.

Assessed Control of Terrain Around Kherson and Mykolaiv as of April 16, 2022, 3:00 PM ET



 $^{^{*}}$ Assessed Russian advances are areas where ISW assesses Russian forces have operated in or launched attacks against but do not control.

Note: Ukrainian authorities claimed on April 14 that the Ukrainian 80th Airmobile Brigade (which previously operated near Mykolaiv) liberated unspecified villages in southern Ukraine, but did not name those villages for operational security reasons. We will update our maps to reflect this data when we collect more data on this claimed counterattack.

Supporting Effort #3-Sumy and Northeastern Ukraine: (Russian objective: Withdraw combat power in good order for redeployment to eastern Ukraine)

There was no significant change in this area in the past 24 hours.

Immediate items to watch

- Russian forces concentrating around Izyum will continue small-scale offensive operations to the southeast and southwest and may begin larger-scale offensives.
- Russia and its proxies may declare victory in the Battle of Mariupol.
- Russian forces could launch a new offensive operation from Donetsk City to the north through Avdiivka toward Kramatorsk.
- Russian attacks on Severodonetsk, Popasna, and Rubizhne will continue.



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6 Russian Bombers Just Carpet-Bombed Mariupol (forbes.com); https://t dot me/andriyshTime/292

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¹¹ https://hromadske dot ua/posts/52-j-den-povnomasshtabnoyi-vijni-rosiyi-proti-ukrayini-tekstovij-onlajn;

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¹ https://www.facebook.com/GeneralStaff.ua/posts/296207789358973

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¹⁴ 68th Army Corps - Coastal Missile-Artillery Forces (BRAV) (globalsecurity.org); ["The winners of tank biathlon in Sakhalin given rental house keys,"] Sakhalin.info, August 21, 2017, https://sakhalin.info/news/137455; ["39th motorized rifle brigade conducted large-scale military exercises in Sakhalin,"] ACTB, https://www.youtube.com/watch?v=yhfk2n2zGl0; ["2017 Day of the Motor Troops,"] Ok Group, https://ok.ru/video/39848380978; ["39th separate motorized rifle brigade - Military Units, https://voinskayachast.net/suhoputnie-voyska/motostrelkovie/vch35390; ["39th separate motorized rifle brigade - Military Units, https://voinskayachast.net/suhoputnie-voyska/motostrelkovie/vch35390; ["39th Independent Motorized Rifle Red Banner Brigade (Yuzhno-Sakhalinsk),"] Wikimapia, https://wikimapia.org/#lang=en&lat=46.888662&lon=142.757592&z=16&m=b&show=/20843951/ru/39-я-отдельная-мотострелковая-Краснознамённая-бригада&search=sakhalin">https://wikimapia.org/#lang=en&lat=46.888662&lon=142.757592&z=16&m=b&show=/20843951/ru/39-я-отдельная-мотострелковая-Краснознамённая-бригада&search=sakhalin">https://wikimapia.org/#lang=en&lat=46.888662&lon=142.757592&z=16&m=b&show=/20843951/ru/39-я-отдельная-мотострелковая-Краснознамённая-бригада&search=sakhalin">https://wikimapia.org/#lang=en&lat=46.888662&lon=142.757592&z=16&m=b&show=/20843951/ru/39-я-отдельная-мотострелковая-Краснознамённая-бригада&search=sakhalin

¹⁵ https://www.facebook.com/GeneralStaff.ua/posts/296207789358973

¹⁶ https://www.facebook.com/GeneralStaff.ua/posts/296207789358973;

¹⁷ https://www.facebook.com/GeneralStaff.ua/posts/296207789358973

¹⁸ https://inforesist.org/bojczy-vsu-osvobodili-o-okkupantov-dva-sela-na-harkovshhine/?fbclid=lwAR1-wgrisImgVhFOA4l-sw3k8UVTCoEdlyDlpE5MRhoe0 b71LstjlrVaZA